

ALACHUA COUNTY  
BOARD OF COUNTY COMMISSIONERS

RESOLUTION 11-\_\_

A RESOLUTION OF THE BOARD OF COUNTY COMMISSIONERS OF ALACHUA COUNTY, FLORIDA, DESIGNATING AN UPDATED RESERVE AREA BOUNDARY FOR THE CITY OF GAINESVILLE AND ADOPTING AN UPDATED STATEMENT OF COUNTY SERVICES FOR THE GAINESVILLE RESERVE AREA; PROVIDING FOR REVIEW EVERY FIVE YEARS; PROVIDING FOR FURNISHING OF COPIES; AND PROVIDING AN EFFECTIVE DATE.

WHEREAS, the Alachua County Boundary Adjustment Act, Chapter 90-496, Special Act, Laws of Florida, as amended by Chapters 91-382 and 93-347, codified in Chapter 225, Alachua County Code ("the Act"), is a special act governing municipal annexations in Alachua County; and

WHEREAS, the Act provides for the designation of Reserve Areas, which are areas reserved for annexation pursuant to the procedures in the Act by the municipality for which the area is designated; and

WHEREAS, each of the nine municipalities in the County participated in the implementation of the Act and the last update of Reserve Areas and associated Statements of Services, adopted by resolutions of the Board of County Commissioners on January 10, 2006, which became effective on March 13, 2006; and

WHEREAS, the Act requires that Alachua County ("the County") and municipalities review Reserve Area designations and associated Statements of Services every five years; and

WHEREAS, in January of 2011, the County initiated the five year review called for by the Act; and

WHEREAS, in response to the five year review initiated by the County, the Cities of Alachua, Archer, Hawthorne, High Springs, LaCrosse, Micanopy, Newberry, and Waldo indicated they do not desire changes to their Reserve Areas as adopted in 2006, and the County does not desire to change the Reserve Areas and associated Statements of Services as adopted for those municipalities in 2006 which shall remain in effect and be reviewed in five years in accordance with the Act; and

WHEREAS, the City of Gainesville has indicated to the County a desire to make a change to its Reserve Area as adopted in 2006, and, following a public hearing by the City Commission, submitted the proposed revision to its Reserve Area and an updated Statement of Services to the County by letter dated April 28, 2011; and

WHEREAS, the County has prepared an updated Statement of County Services for the Gainesville Reserve Area; and

WHEREAS, the County gave public notice as required by the Act, and conducted a public hearing on the proposed revision to the City of Gainesville Reserve Area and the updated Statement of County Services for the Gainesville Reserve Area on June 14, 2011, following which public hearing, the County voted to deny the proposed revision to the City of Gainesville Reserve Area; and

WHEREAS, on June 28, 2011 the County approved a request by the City of Gainesville to reconsider and conduct another public hearing on a revision to the City of Gainesville Reserve Area; and

WHEREAS, on July 7, 2011, the City of Gainesville Commission approved an amended map of a proposed revision to its Reserve Area; and

WHEREAS, the County gave public notice as required by the Act, and conducted a public hearing on the proposed revision to the City of Gainesville Reserve Area and the updated Statement of County Services for the Gainesville Reserve Area on August 9, 2011; and

WHEREAS, the Board finds that the updated Reserve Area for the City of Gainesville identified in Exhibit A of this Resolution complies with the criteria for designating reserve areas under the Act.

NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF COUNTY COMMISSIONERS OF ALACHUA COUNTY, FLORIDA:

1. Updated Gainesville Reserve Area Boundary and Statement. The Reserve Area designated for the City of Gainesville shall be as shown on the map marked as Exhibit "A" attached hereto and incorporated herein. The Statement of Services and position statements for the Reserve Area of Gainesville shall be as set forth in the updated "Statement of County Services for the Gainesville Reserve Area" attached hereto as Exhibit "B" and incorporated herein. Pursuant to Section 225.05(7) of the Act, the Reserve Area designated herein shall be the Reserve Area for the City of Gainesville unless the designation is challenged within 60 days in accordance with Section 225.05(8).

2. Review Every Five Years. The Reserve Area designation and Statement of Services as set forth herein shall be reviewed by the County and the City every five (5) years in accordance with Section 225.07 of the Act, and based on that review, any change shall be initiated in accordance with the Act.

3. Furnishing of Copies of Designation and Statement. The County Manager or his designee is authorized and directed to submit a copy of the final Updated Gainesville Reserve Area designation and Statement of County Services for the Gainesville Reserve Area to each of the Cities within the County.

4. Effective Date. This resolution shall take effect immediately upon the 61<sup>st</sup> day following its adoption, provided no challenge has been timely filed in accordance with Section 225.05(8) of the Act. In the event that a challenge is properly filed, the Reserve Area designation and Statement of Services shall become effective upon the date the

Division of Administrative Hearings issues a final order, provided the final order is not appealed pursuant to Section 225.05(11) and general law.

DULY ADOPTED in regular session, this 9<sup>th</sup> day of August, A.D., 2011.

BOARD OF COUNTY COMMISSIONERS  
OF ALACHUA COUNTY, FLORIDA

By: \_\_\_\_\_  
Lee Pinkoson, Chair  
Board of County Commissioners

ATTEST:

APPROVED AS TO FORM:

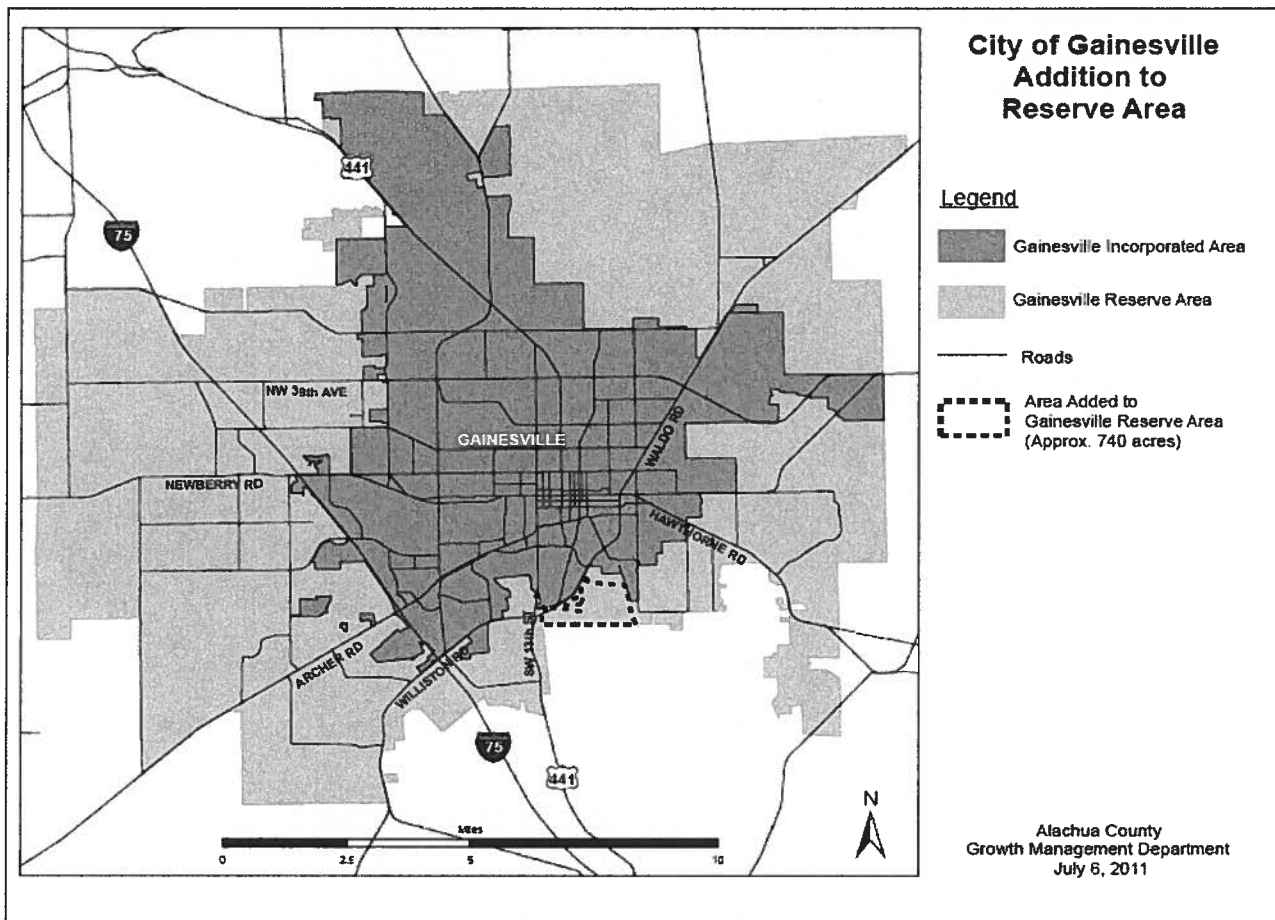
\_\_\_\_\_  
J. K. Irby, Clerk  
(SEAL)

\_\_\_\_\_  
Alachua County Attorney

DEPARTMENT APPROVAL AS TO CORRECTNESS:

  
\_\_\_\_\_  
Department of Growth Management  
or Authorized Designee

## EXHIBIT A UPDATED GAINESVILLE RESERVE AREA MAP



**EXHIBIT B**  
**STATEMENT OF COUNTY SERVICES FOR**  
**THE GAINESVILLE RESERVE AREA**

*See Next Page*



# **STATEMENT OF COUNTY SERVICES FOR THE GAINESVILLE RESERVE AREA**

*For County Services which are Provided Countywide or within  
Unincorporated Areas within the Gainesville Reserve Area*

**For Board of County Commissioners  
Public Hearing August 9, 2011**

## TABLE OF CONTENTS

<b>Contents</b>	<b>Page</b>
<u>INTRODUCTION</u> .....	9
<u>FUNDING OF SERVICES</u> .....	9
<u>COMMUNITY SUPPORT SERVICES</u> .....	9
<u>COURT SERVICES</u> .....	10
<u>PUBLIC SAFETY</u> .....	11
<u>ENVIRONMENTAL PROTECTION</u> .....	13
<u>LAW ENFORCEMENT</u> .....	17
<u>GROWTH MANAGEMENT</u> .....	17
<u>PUBLIC WORKS</u> .....	20
<u>IDENTIFICATION OF PERMITTED LAND USES, DENSITIES, AND INTENSITIES PER BAA</u> .....	25
<u>ALACHUA COUNTY POSITION STATEMENTS PER BAA</u> .....	25



## **INTRODUCTION**

Section 225.05 of the Alachua County Boundary Adjustment Act (BAA) requires that the County adopt a statement identifying any services, such as police, fire protection, solid waste disposal, potable water, sanitary sewer, drainage or flood control, parks and recreation, housing, street lighting, transportation, and other services, which are provided by the county to residents of its proposed reserve areas; any capital facilities being used to provide such services in the proposed reserve areas; and any plans it has to provide additional services or to provide services other than electric utility services to additional areas within its proposed reserve areas. The statement must also include an identification of the land uses and densities and intensities which are permitted in the reserve areas by the county's Comprehensive Plan. Every five years, the County is required to review its reserve areas and accompanying statement of services in accordance with Section 225.07 of the BAA. Based on this review, if the County or a municipality desires a change in its Reserve Area, then the Reserve Area boundaries and accompanying statements of services are updated in accordance with the process detailed in the Boundary Adjustment Act.

The following identifies and describes those County services which are provided countywide or within unincorporated areas within the Gainesville Reserve Area. The descriptions are for those services which are currently provided, and may be subject to change in the future as a result of budget and other factors, such as modified or new interlocal service agreements.

## **FUNDING OF SERVICES**

The scope and extent of those services provided by the County that are funded from the County General Fund and MSTU funds may be affected by reductions in those revenues resulting from annexations by municipalities.

## **COMMUNITY SUPPORT SERVICES**

Alachua County provides various services through its Community Support Services Department, including Community Health Offering Innovative Care and Educational Services (CHOICES), Community Partnerships, Cooperative Extension, Crisis Center, Partners for a Productive Community, Poverty Reduction, Social Services, Veteran Services and Victim Services & Rape Crisis Center. The range of services are comprised of primary and preventative health benefits, general assistance, senior volunteer services, and grant programs for local non-profits, along with neighborhood revitalization and programs designed to reduce the effects of poverty. Services are also offered through collaborative partnerships which provide a scientifically based agricultural, human and natural resource education programs. In addition to suicide and crisis intervention, assistance is also given to veterans, their dependents and survivors. Also, included in the combination of programs is a comprehensive continuum of services given to victims of sexual and other violent crimes.

The Community Support Services programs are funded through the County's general fund, a health care surtax, state and federal grants. Expansion or reduction of programs and or services would be wholly dependent on a reduction of local, state or federal funding. All Community Support Service programs are provided on a countywide basis and would not change as a result of annexation into a municipality.

## **COURT SERVICES**

Alachua County provides various court-related services, including the following:

1. The Community Service program assigns individuals ordered by the Court to perform community service hours in lieu of fines or jail time at community based non-profit and governmental agencies. Individuals in the Work Crew Direct Sentence program also perform community service work through special projects and are provided transportation and related equipment to specially designated work-sites. The Community Service program also provides supervision of persons on Level 1 Compliance Probation.
2. The County Probation Program supervises misdemeanor offenders placed on reporting probation by the Court. Any resident of Alachua County sentenced to reporting probation is supervised by this program regardless of where in the County they reside. This office also accepts transfers from other probation offices upon request for the supervision of individuals who have moved to this area while on probation. Probation Officers track compliance with the orders of the Court, provide case management services and report to the Court as needed.
3. The Day Reporting Program provides intensive supervision and treatment services to both sentenced county probationers and pretrial defendants. Individuals participating in the Day Reporting program must check into the facility multiple times per week. Case management services provided include substance abuse treatment, Anger Management, Batters Intervention, and GED classes.
4. The Drug Court program provides intensive supervision, case management and treatment services to individuals charged with third degree drug related felony charges and some post plea adjudicated clients. Services include substance abuse treatment, mental health referrals and treatment, weekly court, urinalysis, legal case management, life skills and GED classes.
5. Metamorphosis is a long term residential substance abuse treatment center run in cooperation with the State of Florida's Department of Children and Family (DCF). Any resident of Alachua County and/or DCF Circuits 3 or 8 is eligible to receive services if they have a presenting substance dependency problem or co-occurring substance abuse dependence and mental illness.
6. Opus provides outpatient group and individual counseling to people ordered to participate in court services supervision programs. Those persons who meet clinical program criteria and live in Alachua County are eligible to receive these services.
7. Jail Population Management screens people in or likely to be sentenced to the Alachua County Jail to determine eligibility for court services programs. It also assists persons in jail who are receiving or likely eligible to receive Social Security Disability Income (SSI/DI). The No Wrong Door program provides case management, housing, transportation and psychotropic medication assistance for people under Court Services supervision who have a substance abuse, mental health, or co-occurring diagnoses.

8. Pretrial Release provides investigative and supervision services for defendants with pending criminal charges in Alachua County. Pretrial Investigations provide the Court with information on a defendant so that the First Appearance judge can make an informed decision on whether or not to release someone from jail while their charges are pending. The supervision services provide a continuum of court ordered supervision to pretrial defendants that range from minimum to maximum supervision with treatment, electronic monitoring, and Mental Health Court components.
9. Work Release is a 65 bed, minimum security detention facility that allows offenders to work in the community while serving their sentence. Participants must secure employment in the community within two weeks of admission or risk being returned to jail. All program participants are screened for entry into the program's substance abuse outpatient treatment program which is licensed by the Department of Children and Families.

Alachua County provides various court-related services on a countywide basis. These services and their funding would not change as a result of annexation of lands into municipalities. Funding for the Community Service, County Probation, Drug Court, and Day Reporting program comes from the General Fund. Program participants also pay a fee to participate. Metamorphosis receives funding from DCF and a variable match from the County general fund. Funding for Opus and the Jail Population Management program comes from the General Fund and federal grants. Pretrial Services funding comes from the general fund, however participants of the electronic monitoring and global positioning satellite supervision (GPS) component pay a service fee based on income. All funding for Work Release comes from the general fund.

There are no additional court services planned before or after annexation.

## **PUBLIC SAFETY**

Alachua County provides the following services and facilities through the Department of Public Safety:

1. Fire Protection Services: Fire suppression services and initial response non-transport emergency medical services are provided in the unincorporated area of Alachua County by the Alachua County Department of Public Safety and by certain municipalities (Gainesville, Micanopy, LaCrosse, Newberry, High Springs) and independent fire districts (Cross Creek, Melrose & Windsor) through interlocal agreements. Funding for fire protection services to unincorporated areas of Alachua County is provided through the Municipal Services Taxing Unit (MSTU).

Within the Gainesville District, fire suppression, first response emergency medical, and hazardous materials response services are provided through the Fire Services Assistance Agreement (FSAA) between Alachua County and the City of Gainesville. Through this agreement, the response resources of both the Alachua County Department of Public Safety and the Gainesville Fire-Rescue Department are pooled in an "automatic aid system" where the closest units are dispatched to emergency calls whether within the municipal limits of the City of Gainesville or in the unincorporated urban area. Funding for newly annexed

areas into the City of Gainesville will be provided by the City, or as provided in the Fire Services Assistance Agreement (FSAA).

Other fire prevention and inspection services are provided throughout the unincorporated areas by the Alachua County Department of Public Safety. These services include: life safety and fire codes management, plans review and accompanying inspections, fire origin and cause investigations, arson investigations, and life and fire safety inspections.

Additional service units (stations, apparatus and personnel) are added to the Alachua County Department of Public Safety when sufficient new development has occurred requiring additional resources to continue a specified level of service, and when one or more of the interlocal service partners negotiates with the County to enhance the level of service in specified areas. The County does have a number of interlocal agreements with municipalities and independent fire districts, which in the future, may offer opportunities to provide mutually agreed upon enhancements to fire protection services.

2. Emergency Medical Services: Emergency Medical Services Advanced Life Support Transportation is provided throughout the unincorporated and incorporated areas of Alachua County by the Alachua County Department of Public Safety. Emergency medical care and transportation of the sick and injured in Alachua County is provided as a function of the Alachua County Department of Public Safety, with a countywide system of EMS personnel and transport units (ambulances, or mobile intensive care units). The County will continue to provide Emergency Medical Services in any newly annexed areas through the Alachua County Department of Public Safety after annexation. Funding for emergency medical services is provided through fees for services and a subsidy from the County General Fund (to fund the difference between total fees collected and the cost of operating the system).

Advanced Life Support (ALS) units are added to the EMS System when sufficient new growth has occurred requiring additional response units in order to maintain the level of service.

3. Emergency Management Services: Under the provisions of Chapter 252, Florida Statutes (Emergency Management Powers of Political Subdivisions), Alachua County provides emergency management planning, hazard mitigation, response coordination and disaster recovery services throughout Alachua County. The Alachua County Department of Public Safety has overall coordination responsibility for mitigation, preparedness, response, and recovery from all natural and human-caused hazards to the citizens, environment, and property of Alachua County. The County will continue to provide emergency management services in any newly annexed area through the Alachua County Department of Public Safety's Division of Emergency Management after annexation.

Emergency Management services are funded through several State of Florida grants and a matching portion from the County's General Fund. Additional programs and support staff are added to the Program when mandated by the State Division of Emergency

Management, or when indicated by local needs. There are no plans for additional services and associated facilities at this time.

4. Enhanced 911 Office Services: The Alachua County Department of Public Safety's Enhanced 911 Office provides addressing, database management, and mapping services throughout the unincorporated areas of the County. Within incorporated areas, the municipality assumes responsibility for addressing and providing current addressing information of newly annexed areas to the Alachua County Department of Public Safety's Office of E911 Services after annexation. Additionally, the Office provides the maintenance of telephone company databases through contracts to the Alachua County Combined Communications Center for managing emergency calls, provides the capital and outlay for equipment and operational supplies related to emergency call taking, and provides oversight of the Combined Communications Center's operation through audits of emergency call taking performance. E911 Office operations is funded through a landline telephone surcharge and a wireless telephone surcharge, and support from the County's General Fund which provides office space and utilities, furniture, small equipment and vehicles.

The E911 Office provides periodic updates to the E 911 System as needed to maintain service and keep pace with technological advances. An example of such an update is the implementation of the Next Generation 911 System. There are no plans for additional services and associated facilities at this time.

## **ENVIRONMENTAL PROTECTION**

Various Environmental Protection Services are provided by Alachua County, including Environmental Planning, Environmental Review, Hazardous Waste Collection, Hazardous Materials Management, Alachua County Forever (ACF) Land Conservation, Petroleum Clean-up and Storage Tank Inspection, Water Quality Code Enforcement / NPDES Services, and Water Quality Monitoring.

Environmental Planning: Environmental Planning services for natural resource planning are provided by the County, including technical support for natural resources planning associated with the goals, objectives, and policies of the Comprehensive Plan and the development and implementation of the land development regulations. The services include proactively providing natural resources protection through the local land use planning process. Environmental planning also maintains effective partnerships, communication, and coordination with other agencies and municipalities.

These services are provided in the unincorporated areas and upon request from municipalities. Funding of these services is provided by the General Fund and MSTU. County services will be discontinued within the Gainesville Reserve Area upon annexation. There are no plans for expansion of services or addition of capital facilities before or after annexation.

Environmental Review: Environmental Review services provided by Alachua County include: environmental reviews of land development applications, zoning and plat reviews, administrative and building permits, complaint investigations and enforcement in response to local, state, citizens and business requests as they relate to natural resources of the county. Additional services include

expert natural resource testimony, natural resources protection from impacts of land development by supplementing protection provided by water management district, state and federal environmental permitting programs. The program maintains effective partnerships, communication and coordination with other regulatory and permitting agencies.

Environmental review services are provided through the County's Development Review process in the unincorporated areas. These services will be discontinued within the Gainesville Reserve Area upon annexation. There are no plans for expansion of other services or addition of capital facilities before or after annexation. Funding of these services is provided from the MSTU and from Development Review fees for the unincorporated areas. Funding of services will not change after annexation.

Hazardous Waste Collection: Hazardous Waste Collection, Disposal and Recycling services are provided by Alachua County through the Environmental Protection Department utilizing the Facilities of the Household Hazardous Waste Collection Center, the Rural Collection Centers and mobile and remote collection events in neighborhoods and municipalities throughout the County. Service provided includes countywide Hazardous Waste Collection, Recycling, and Disposal network for household and small business hazardous wastes. Operations include comprehensive Hazardous Waste "Toxic Roundup" Collection Center, collection of recyclable hazardous wastes at 5 rural collection centers, and neighborhood and small municipality based collection events. Materials collected include waste petroleum products, household chemicals and paints, automotive chemicals, pesticides, fluorescent tubes, waste solvents, unwanted pharmaceuticals, waste vegetable oils, and discarded computers, monitors, electronics and television sets. This service is operated in conjunction with companion programs for hazardous materials and small quantity hazardous waste facility inspection programs to allow low cost disposal services for small businesses. Service promotes pollution prevention best practices and environmental education to reduce the amount of hazardous wastes generated in Alachua County.

Hazardous Waste Collection Services are provided countywide, including unincorporated areas and all municipalities. Services provided after annexation will be the same as those provided before annexation.

Funding of hazardous waste collection services is provided from the Solid Waste Enterprise Fund and includes funding from FDEP Co-op contracts and interlocal agreements for management of one day hazardous waste collection events in five surrounding counties. Funding of services will not change after annexation.

Expansion of collection for waste vegetable oil (WVO) for production of biodiesel fuel is planned for the current year. Expansion of the Hazardous Waste Collection Center facility planned for 2011 will provide more hazardous waste processing capabilities.

Hazardous Materials Management: Hazardous Materials Management services provided by the County include pollution prevention compliance inspections, spill response to hazardous material spills, contamination clean-up oversight, complaint investigations and enforcement associated with the Alachua County Hazardous Materials Management Code, Chapter 353. Inspections at more

than 800 regulated facilities are performed annually. Services provided also include Small Quantity Hazardous Wastes Generator Inspections to ensure compliance with proper storage, disposal, and recordkeeping requirements as mandated by Florida Statutes. These services and functions are provided countywide, including the unincorporated areas and all municipalities, and will not change with annexation. There are no plans for expansion of services or addition of capital facilities for these services before or after annexation. Funding of these services is provided from fees collected from registered hazardous materials facilities and from the Solid Waste Enterprise fund.

Alachua County Forever (ACF) Land Conservation Program: Alachua County acquires and manages environmentally sensitive lands countywide, through the ACF program. Where possible, ACF develops partnerships to leverage federal, State, municipal and private acquisition and land management funds. Program services are mandated by the November 7, 2000 Referendum, Chapter 36 of the Alachua County Code and Resolutions 00-60 and 09-10. Services are provided countywide.

Funding for the ACF Program is provided by the Alachua County Forever G.O. Bonds, proceeds from a 2-year, 0.5-cent local government infrastructure surtax lifted in December 2010, federal and State grants and partnerships, municipal and private partnerships and by the General Fund. Municipal partnerships are in place only in municipal jurisdictions. After annexation, the County may seek to enter into partnerships with municipalities to leverage acquisition and land management funding. The County General Fund supports the core functions of the Program and long term land management. Acquisitions and capital improvements to the acquired lands are funded by the Bonds.

After annexation, the ACF Program will continue to acquire property countywide. Some additional acquisitions may take place within municipal boundaries or in Reserve Areas. The County may form partnerships with the municipalities to accomplish Program goals.

Petroleum Clean-Up and Storage Tank Inspection: Alachua County provides Petroleum Clean-up and Storage Tank Inspection services, under contract with the Florida Department of Environmental Protection. Services provided involve management of clean-up operations at petroleum contaminated sites within Alachua County. Services include providing engineering, fiscal, and field oversight of cleanup contractors and providing technical assistance on cleanup sites to citizens, contractors, banking, and real estate interests. Petroleum Storage Tank Inspection services also involve compliance inspection and enforcement services for regulated petroleum storage tank facilities within Alachua County. These services are provided countywide, including the unincorporated areas and all municipalities. Funding is provided by the Florida Department of Environmental Protection through contracts with Alachua County.

The level of services provided is determined by the priority ranking of clean-up sites by the FDEP and by the funding provided by FDEP based on the number of priority clean-up sites and number of regulated storage tank facilities. There are no plans for expansion of services or addition of capital facilities for these services before or after annexation.

Water Quality Code Enforcement/NPDES Services: Alachua County provides Water Quality Code Enforcement and National Pollutant Discharge Elimination System (NPDES) services in the unincorporated areas and in all municipalities. NPDES Illicit Stormwater Discharge Detection Program services are provided within the City of Gainesville Urbanized Area which includes the incorporated area within the City of Gainesville and the unincorporated Gainesville Urban Reserve area, through a contract with a Joint Partnership of the City of Gainesville, the Florida Department of Transportation and Alachua County. For NPDES purposes the definition of Urbanized Area is ‘a land area comprising one or more places – central place(s) – and the adjacent densely settled surrounding area – urban fringe – that together have a residential population of at least 50,000 and an overall population density of at least 1,000 people per square mile.

The Water Quality Code enforcement services include: providing compliance inspections, complaint investigations, and enforcement related to county water quality protection codes in particular the Water Quality Code, Chapter 77. This service is provided countywide. The NPDES Illicit Stormwater Discharge Detection services include: providing for detection of illegal discharges to stormwater systems through water quality monitoring, compliance inspections, complaint investigations, and enforcement. These NPDES services are mandated by the Federal Clean Water Act and the Joint Partnership Agreement between Alachua County, City of Gainesville, and Florida Department of Transportation. Based on population formulas and federal requirements, these NPDES services are only currently provided in the City of Gainesville Urbanized Area.

Funding for the Water Quality Code enforcement services is provided by the General Fund countywide and for all municipalities. The NPDES Joint Partnership Agreement between the City of Gainesville, Florida Department of Transportation and Alachua County provides financing for NPDES Illicit Discharge Detection Program services in the City of Gainesville Urbanized Area. The Alachua County Public Works Department funds Alachua County’s cost share of the Partnership Agreement including costs of the NPDES Illicit Discharge Detection Program through the gas tax.

For NPDES Illicit Discharge Detection services, funding of services provided by the Environmental Protection Department for the Joint Partnership will not change after annexation. Cost allocations between the City of Gainesville and Alachua County for funding the Partnership Agreement may need to be adjusted to take into account changes in City of Gainesville boundaries. The source of funding for water quality code enforcement activities will not change after annexation.

Water Quality Monitoring: Alachua County provides Water Quality monitoring services countywide, including, conducting water quality monitoring of local groundwater, springs, creeks, and lakes; inspecting and testing effluent of all waste water treatment plants; implementation of well registration code, implementing interlocal, water management district, state, and federal grant projects to assess and protect water quality; providing expert water quality, geo-hydrology and geology review and testimony.

Funding for the Water Quality program is provided by the General Fund, facility fees and contracts with the FDEP, water management district, and federal government, and through federal grants. Funding of services will not change after annexation.



There are no plans for expansion of services or addition of capital facilities for these services before or after annexation.

## **LAW ENFORCEMENT**

Alachua County provides the following law enforcement and related services through the Alachua County Sheriff's Office.

Law Enforcement Services provided by the Alachua County Sheriff's Office countywide include high visibility patrols, response to calls for service, targeted investigations and traffic enforcement patrols, and specialized units such as criminal investigations, forensics, marine enforcement, rural enforcement, bomb disposal, warrants and court/civil process. The Sheriff's Office also provides services mandated by Florida Statutes.

Communications and Dispatch. Through an Interlocal Agreement with the County and the City of Gainesville, the Alachua County Sheriff's Office provides dispatch for the Sheriff's Office, Alachua County Public Safety, the Gainesville Police Department, and Gainesville Fire Rescue.

Detention. Through an Interlocal Agreement with the County, the Alachua County Sheriff's Office operates the county's detention facility which houses pre-trial detainees and inmates sentenced to serve their sentences at the county facility.

The Sheriff's Office provides those services listed above on a countywide basis and operates out of its main headquarters. Communication and Dispatch Services are housed in a separate facility adjacent to the main headquarters. The Jail facilities are located on NE 39<sup>th</sup> Avenue, and the Civil Bureau is housed in the County Administration Building in downtown Gainesville.

Law enforcement services provided by the Sheriff are countywide. The City of Gainesville is expected to provide those law enforcement services currently provided to the residents of the City of Gainesville to the newly annexed areas, after annexation takes place. The Alachua County Sheriff's Office will continue to provide those law enforcement services it is mandated or authorized to provide by Florida Statutes.

Funding for County law enforcement services, including funding for the Jail, is through county taxes, special revenues, fees, and grants. The budget for the Communications Center is funded by County and City of Gainesville taxes and special revenues. There are no plans for additional law enforcement services or associated facilities before or after annexation.

## **GROWTH MANAGEMENT**

Building Permitting: Alachua County provides building permitting services, including plan review, inspection, and contractor licensing/verification in order to enforce the Florida Building Code. Prior to annexation, the County provides these services within the unincorporated areas of Alachua County, including the Gainesville Reserve Area. The County will no longer provide building permitting services within the City of Gainesville after annexation, except as provided in the Annexation Transition Agreement between Alachua County and the City of Gainesville.

Funding for building permitting services in the unincorporated area is through an Enterprise fund, from revenues received by the Alachua County Office of Codes Enforcement, as authorized by F.S. Sec. 125.56(2). Fees for such services are used for carrying out the responsibilities in enforcing the Florida Building Code. Funding for building permitting services within the City of Gainesville will be the responsibility of the City after annexation.

There are no plans to provide additional building permitting services or associated facilities before or after annexation.

Codes Enforcement: Alachua County provides code enforcement services throughout the unincorporated area, including the Gainesville Reserve Area, to enforce the Alachua County Unified Land Development Code, and other County codes relating to nuisance, buildings and construction, and housing. This is accomplished through complaint investigation, surveillance, scheduled inspections, and permitting/licensing of certain activities within the unincorporated areas of the County. The County responds to citizen complaints regarding zoning, land use, nuisance, and building and construction violations with the objective of correcting violations and obtaining compliance within a reasonable period of time. Funding for Code Enforcement services is provided through revenues received from user specific fees and through the Municipal Services Taxing Unit (MSTU). User specific fees are in accordance with the Alachua County Fee Schedule adopted by resolution.

After annexation into the City of Gainesville, the County will no longer provide code enforcement services within the newly annexed areas. In the transitional period between annexation and amendment of the City's Plan and Land Development Regulations to apply to an annexed area, the provisions of the Annexation Transition Agreement will apply. After annexation into the City of Gainesville, funding of code enforcement services will be the responsibility of the City.

There are no plans to provide additional services and associated facilities to any of the unincorporated areas or reserve areas before or after annexation.

Development Review: The County provides administration and coordination of the development review process for all development in unincorporated Alachua County and the reserve areas of respective municipalities in accordance with the Unified Land Development Code. This includes the operation and function of the Development Review Committee as defined in the Alachua County Unified Land Development Code. The development review process is funded through user specific fees and permit fees associated with the projects under consideration in accordance with the Alachua County Fee Schedule adopted by resolution.

After annexation into the City of Gainesville, development review services will be provided by the City, and Alachua County will no longer be involved in the development review process. After annexation, funding for development review services will be the responsibility of the City of Gainesville.

There are no plans to provide additional development review services and associated facilities to any of the unincorporated areas or reserve areas after annexation, other than interpretation and development applications that are in progress.

Housing: Alachua County administers various housing programs, including Housing Rehabilitation, Down Payment Assistance, Single Family Housing Development Program, Multi-Family Housing Development Program, and Foreclosure Intervention. Housing loans and grants are made to eligible individuals and eligible sponsors, through state and federal housing programs, to increase the supply of new affordable housing stock as well as to improve the condition of existing affordable housing stock. These loans and grants are provided through the State Housing Initiative Partnership (SHIP) and Community Development Block Grant (CDBG). County SHIP funds must be expended outside the city limits of the City of Gainesville with the exception of the Special Needs Strategy for which Alachua County has an interlocal agreement with the City of Gainesville to jointly administer and award SHIP funding. CDBG funds awarded to Alachua County may only be expended in unincorporated Alachua County.

Funding for housing programs is provided by SHIP and CDBG funds. After annexation, Alachua County will continue to offer SHIP financial assistance to the extent funding for the program is available from the State, within the unincorporated area and within all municipalities, except areas annexed by the City of Gainesville. SHIP Special Needs funding will continue to be available in the City of Gainesville through Alachua County after annexation, subject to funding availability from the State.

No additional housing services are planned before or after annexation.

Comprehensive Planning: Alachua County administers the Alachua County Comprehensive Plan, which is a 20 year vision of growth in Alachua County, consisting of Goals, Objectives, Policies and maps. The Alachua County Comprehensive Plan and Unified Land Development Code govern growth and development in the unincorporated areas of the County, including each of the Reserve Areas.

Within the Gainesville Reserve Area, the Alachua County Comprehensive Plan and all pertinent County land development regulations shall apply prior to annexation, and the County shall enforce and administer the Plan within unincorporated Reserve Areas. Until such time as Gainesville amends its Comprehensive Plan to include an annexed area, the County Plan and land development regulations will continue to apply to the annexed area, administered by the City. Once the City amends its Plan to include annexed areas, the City's Plan and land development regulations as administered by the City will apply.

Funding for Comprehensive Planning services comes from the General Fund. Application fees per an adopted fee schedule are paid by property owners for property-owner initiated amendments to the Plan.

## **PUBLIC WORKS**

Alachua County provides various services through its Public Works Department, including: Animal Services, Parks and Recreation, Potable Water, Sanitary Sewer, Solid Waste, Stormwater, Street Lighting, and Transportation.

Animal Services: Alachua County provides enforcement of State and County regulations relating to animals on a countywide basis, including the unincorporated area and in all municipalities through interlocal agreements. Additionally, the County operates an animal shelter located at 3400 N. E. 53rd Avenue. Animals from all of Alachua County are received at the shelter, and all Alachua County residents may bring animals to this facility at no charge. The County responds to citizen requests for service for dogs and cats at large, animal bites, rabid animals, and nuisance animals during normal working hours. Additionally, officers patrol problem areas whenever possible. After normal work hours, on weekends and holidays, the County maintains one officer on paid standby to respond to emergencies. Animal Services are funded through the General Fund of Alachua County.

Reserve Areas which are annexed into a municipality would continue to receive the same level of service they received prior to annexation. No additional services are planned at this time, either before or after annexation.

Parks and Recreation: Alachua County provides recreation services and facilities within the unincorporated areas and Forest Park within the City of Gainesville. Parks are developed and maintained by the County using a combination of staff and contractual services. Youth recreational programmed services consist of a middle school after school program run by the Alachua County School Board at Ft. Clarke Middle School and Kanapaha Middle School. Funding for these programmed services is through a Federal Department of Education grant that will terminate after FY2012. Poe Springs Park is currently managed through a private contract. Kanapaha Botanical Gardens is currently managed by the North Florida Botanical Society through a lease and contract.

The County maintains 24 parks and the Alachua County Fairgrounds totaling approximately 1,200 acres. County parks within the Gainesville Reserve Area are: Copeland, Cynthia Moore Chestnut Park and Clark Butler Nature Preserve, Earl P. Powers, Jonesville, Kanapaha Botanical Gardens, Lake Kanapaha, Kanapaha/Veterans, and Squirrel Ridge. Forest Park and the Alachua County Fairgrounds are in the Gainesville City limits.

Funding for County park maintenance is through the General Fund and MSTU. Funding for park development is through the General Fund, MSTU, County Florida Boating Improvement Program fund, parking impact fees, and grants.

The Countywide Recreation Master Plan calls for the upgrade of existing parks and development of 20 neighborhood parks (200 acres), 2 community parks (40-100 acres), and potentially the location for one competition level sports facility (150-200 acres) within the Gainesville Reserve Area. The plan also calls for additional programmed recreational services for all ages. It has not been determined which jurisdiction will be responsible for any additional park improvements and services identified in the Countywide Recreation Master Plan, when these additional improvements and services will be provided, and how they will be funded in the Reserve Areas after annexation.

Additionally, efforts are being made to relocate the fairgrounds north of its current location and convert the current fairgrounds to a light industrial/office park for economic development purposes. The location of the future fairgrounds is in the Gainesville Reserve Area.

Potable Water: Alachua County does not provide potable water services within the Gainesville Reserve Area. These services are provided by Gainesville Regional Utilities, which is owned and operated by the City of Gainesville.

Solid Waste: In accordance with Chapter 403.706, F.S., Alachua County provides county-wide disposal services for all solid waste generated within the County, including within municipalities. The County provides public education on waste prevention, waste reduction and recycling to all citizens and businesses within the County regardless of jurisdiction. Collection of garbage, recyclables and yard waste is provided to residents in the mandatory collection area of the unincorporated area. Drop-off centers are provided for residents in the non-mandatory unincorporated area to dispose of garbage, recyclables and household hazardous waste. In each case, the waste is delivered to the County's transfer station, processed and transported to the New River regional landfill in Union County, for disposal. The transfer station is located in the Leveda Brown Environmental Park at 5115 NE 63<sup>rd</sup> Ave. An interlocal agreement between the County and New River governs the disposal arrangement.

Alachua County provides solid waste disposal services countywide at an average of 0.75 tons per person per year. In addition, the County provides solid waste collection services within the area defined as the Municipal Services Benefit Unit (mandatory area). Rural drop-off centers are provided for all residents, regardless of jurisdiction, to dispose of garbage, recyclables and household hazardous waste. The Household Hazardous Waste Collection Center is available to all County residents regardless of jurisdiction. Public education programs are provided to all citizens regardless of jurisdiction.

Solid Waste services, except curbside collection services, are unaffected by annexation. For areas annexed into the City of Gainesville, Alachua County will continue to provide the curbside collection services through the end of the fiscal year upon the effective date of the annexation. The City of Gainesville will assume those responsibilities at the beginning of the next fiscal year following the effective date of the annexation.

Disposal services are paid by tip fees at the transfer station. Collection services, public education programs, use of the Household Hazardous Waste Collection Center and use of the rural drop-off centers are funded by special non-ad valorem assessments in the unincorporated area, and by special assessments within the municipalities, as authorized by City Ordinances.

Alachua County has no plans for additional solid waste services and facilities before or after annexation.

Stormwater: Alachua County responds to flooding and drainage issues in existing areas of development where flooding affects the public road system on an as-needed basis. This service is provided by Alachua County for County-maintained roads only. The Department will respond to

flooding on private property in a declared State of Emergency. Drainage and Flood Control for new development or major redevelopment are governed by the Alachua County Unified Land Development Code.

County funding for activities relating to flooding and drainage issues affecting public county-maintained road systems is provided by Gas Taxes. General Fund Reserves are used for declared States of Emergency. These funds are usually reimbursed by the Federal Emergency Management Agency if the governor has also declared a State of Emergency.

The County has no plans for additional stormwater services or facilities, either before or after annexation.

Street Lighting: Street Lighting is provided within the Gainesville Regional Utilities (GRU) Service Area in accordance with the Fire Hydrant and Public Street Lighting Services Agreement between the City of Gainesville and Alachua County that was established on February 21, 1990. Under this agreement, GRU installs street lighting at the request of the County, and the street lighting is funded by a surcharge GRU assesses on all GRU customers in the unincorporated area. Street lighting outside of GRU's Service Area is only provided on major transportation facilities and is paid for by the County on a limited basis only. For State-maintained roads, partial reimbursement is provided by the Florida Department of Transportation.

Funding for street lighting is provided by the GRU Surcharge to customers in the GRU Service Area. Gas Taxes are used to fund street lighting on the major transportation facilities outside the GRU Service Area, where street-lighting is specifically requested by the County. Partial reimbursement is provided by the Florida Department of Transportation for street lighting on State-maintained roadways.

The County has no plans for additional street lighting services, either before or after annexation. Street lighting is generally installed within all new developments in the GRU Service Area, or on an as-needed basis in areas that are already developed. Street lighting is included in all new roadway projects where street lighting is warranted.

After annexation, street-lighting will be provided on County-maintained roads as described above, where warranted.

Transportation: The County provides transportation improvement services for the county road system including the following:

1. Design county road projects;
2. Investigate complaints regarding traffic conditions;
3. Collect and manage traffic accident data for the county road system;
4. Administer design and construction contracts;
5. Inspect transportation improvement projects;
6. Permit and inspect utility work within county rights-of-way;

7. Manage real property, including acquisition and donation of right-of-way for transportation improvement projects.
8. Maintain traffic signals and signs on the County road network in accordance with Manual of Uniform Traffic Control Devices.
9. Implement neighborhood speed control programs.

The Florida DOT Manual of Uniform Minimum Standards for Design, Construction and Maintenance for Streets and Highways, known as the “Green Book Standards”, tasks the County with the responsibility of providing for the safe and efficient movement of all modes of traffic, and states that it is essential to maintain all aspects of the road right-of-way at the highest reasonable level of safety. Chapter 336.02, F.S. places the responsibility for maintenance and control of the county roads with the County Commissioners and further mandates that the roads be kept in good repair. This task is implemented by the following activities:

1. Grade all County maintained unpaved roads.
2. Trim brush and trees in County road rights-of-way.
3. Mow all paved and unpaved road rights-of-way.
4. Provide maintenance for all drainage facilities such as roadside ditches, outfall ditches, retention basins, and storm sewer systems.
5. Maintain paved roadways including: patching potholes, edge of pavement drop-offs, structural repairs, and leveling.
6. Respond to citizens’ service requests.

Alachua County provides development review services in the unincorporated area and for the county road system. These services include engineering review and approval for development proposals, subdivision, driveway and drainage inspections, and stormwater management. This is accomplished through, but not limited to, the following activities:

1. Administer development regulations for land subdivision, private site development, stormwater management, access management and flood plain management
2. Make recommendations to the Development Review Committee on issues regarding transportation, stormwater, parks and solid waste issues
3. Make recommendations and provide technical expertise to the Board of County Commissioners on issues regarding comprehensive land amendments and rezoning requests
4. Make recommendations to the Board of Adjustment on issues regarding zoning variances and subdivision regulations
5. Review and issue commercial access, paving and drainage improvement permits on County roads located within the incorporated areas of Alachua County.
6. Provide needed flood information (Flood Insurance Rate Zone Information) and assistance to the public upon request along with the administration of the County’s 100-Year Floodplain Code.

Jurisdictional responsibility for roads is based upon the functional classification and the corporate limits of the jurisdiction. Within municipalities, arterial road facilities are the responsibility of either

the State of Florida or Alachua County. Regardless of annexation by a municipality, arterial roads remain the county or state responsibility. Functionally classified collector roads that extend into or through cities are the responsibility of Alachua County unless they have their beginning and ending totally within corporate boundaries. In the latter case, the collector roads wholly contained within municipal boundaries are transferred to the municipality.

The County maintains County roads and provides Development Review in the Reserve Areas, prior to annexation. Funding is provided by Gas Taxes and MSTU. After annexation, Alachua County maintains only County Roads functionally classified as collectors and arterials. This service is funded by Gas Taxes.

Plans for additional transportation services and facilities are identified in the County's adopted Transportation Improvement Program (TIP).



## **IDENTIFICATION OF PERMITTED LAND USES, DENSITIES, AND INTENSITIES PER SECTION 225.05 (3) OF THE BOUNDARY ADJUSTMENT ACT**

The Alachua County Comprehensive Plan governs the use and development of land in unincorporated Alachua County. The Future Land Use Element of the Comprehensive Plan establishes specific land use categories and policies. Within the unincorporated portion of the Reserve Area of the City of Gainesville, future land use categories established on the Future Land Use Map include Rural/Agriculture (at a maximum gross density of 1du/5 acres), Preservation, Institutional, Urban Residential Land Use Categories, Estate Residential, Industrial Land Use Categories, Commercial Land Use Categories, Activity Centers, Institutional, Preservation, and Rural Cluster. Specific policies for these land use categories are contained in the Future Land Use Element of the Alachua County Comprehensive Plan.

## **ALACHUA COUNTY POSITION STATEMENTS PER SECTION 225.05 (7) OF THE BOUNDARY ADJUSTMENT ACT**

1. Within the unincorporated areas of the established Reserve Area, the adopted Alachua County Comprehensive Plan and all pertinent county land development regulations shall apply prior to annexation and amendment of the City's Comprehensive Plan to designate the annexed area on the City's future land use map, except as may be provided by a joint planning agreement.
2. Any amendments to the Alachua County Comprehensive Plan or the County land development regulations effective after the adoption of a Reserve Area shall apply to the Reserve Area prior to annexation and amendment of the City's Comprehensive Plan to designate the annexed area on the City's future land use map, except as may be provided by a joint planning agreement.
3. Alachua County shall enforce and administer the Alachua County Comprehensive Plan and any amendments thereto within unincorporated areas of the Reserve Area, and fines and fees pursuant to such enforcement shall accrue to the county, except as provided by interlocal agreement or joint planning agreement.
4. It is the County's intent to minimize the impact on County employees of changes resulting from annexation of current county service areas in accordance with the Annexation Transition Agreement between Alachua County and the City of Gainesville.
5. Any changes in the county land use plan, zoning designation or in development regulations controlling development within the Reserve Area of the City of Gainesville, will be submitted to the City for their review and comment prior to being heard by the Alachua County Planning Commission or the Board of County Commissioners. Any comments received from the City will be included in the information presented to the Planning Commission or Board of County Commissioners as a part of the petition to change land use or development regulation.